Public Document Pack



Cabinet

| Date: | Thursday, 18 October 2012 |
|------------------|---------------------------------------|
| Time: | 6.15 pm |
| Venue: | Committee Room 1 - Wallasey Town Hall |
| | |
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SUPPLEMENTARY AGENDA 2

9. CAPITAL MONITORING 2012/2013 MONTH 5 (AUGUST 2012) (Pages 1 - 20)

Please note this report replaces the one previously circulated with the original agenda

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WIRRAL COUNCIL

CABINET

18 OCTOBER 2012

| SUBJECT | CAPITAL MONITORING 2012/13– PERIOD 5 (AUGUST) |
|-----------------------|--|
| WARD/S AFFECTED | ALL |
| REPORT OF | INTERIM DIRECTOR OF FINANCE |
| RESPONSIBLE PORTFOLIO | COUNCILLOR PHIL DAVIES |
| HOLDER | |
| KEY DECISION | YES |

1. EXECUTIVE SUMMARY

- 1.1 This purpose of this report is to inform Members of the current position regarding the Council's 2012-13 to 2014-15 capital programme. The report reflects:
 - The re-profiled 2012-13 capital programme budget;
 - The expenditure to date, which continues to be less than it should be;
 - The projected outturn figures for 2012-13, which suggest slippage of at least £11m and,
 - The current funding of the programme and its future affordability, which in the light of the Revenue monitor requires review.

2. BACKGROUND AND KEY ISSUES

- 2.1 Cabinet on 6 September 2012, when considering the Month 3 monitors instituted a spending freeze, in the light of the projected £17 million revenue overspend (now £15.3 million) and acknowledgement that unsupported capital financing contributes to revenue costs. The first two weeks of the capital freeze are now reported, with the recommended outcomes set out in Appendix 2.
- 2.2 The Council's capital programme will be subject to monthly review by a senior group of officers which has been established. Under a banner of the Capital Programme Group, each project will be scrutinised as follows:
 - Project approvals for financing, delivering corporate outcomes and delivery timetable;
 - Financial appraisals for funding and ongoing revenue costs
 - Spend profiles against delivery timetable;
 - End of project reviews;
 - Delivery of Asset Management Plans and overall strategy.

2.4 Original and latest proposed capital programme for 2012-13

2.4.1 The capital budget for 2012-13 is subject to change. The Period 4 monitor detailed slippage of £34 million carried forward from 2011/12 plus an additional overall in year reduction of £2.2 million reflecting changes to slippage and revised programme approvals. Table 1 summarises the overall movement, between that already approved, and changes to Period 5 that require approval – there was an increase of just under £0.7 million.

| | Capital Strategy | Changes Approved by Cabinet | Budget changes to be approved By Cabinet | Revised 2012-13 Capital Programme |
|----------------------------------|---------------------|--------------------------------------|--|---|
| Adult Social Care | 2,750 | 0 | 0 | 2,750 |
| Children's & Young People | 21,481 | 6,516 | 0 | 27,997 |
| Finance | 0 | 3,507 | 0 | 3,507 |
| Law, HR & Asst Management | 4,000 | 5,703 | 0 | 9,703 |
| Regeneration, Housing & Planning | 6,079 | 10,564 | 0 | 16,643 |
| Technical Services | 7,668 | 5,529 | 676 | 13,873 |
| | | | | |
| Grand Total Expenditure | 41,978 | 31,819 | 676 | 74,473 |

Table 1: Revised Capital Programme 2012-13 Period 5 (August) £000's

- 2.5 A summary of the significant changes to be approved by Cabinet for Period 5 are provided below:
 - Technical Services Changes to the programme in period 5 include the proposed addition of £676,000 from a successful funding bid made by the Merseyside Transport Partnership (MTP) to the Department for Transport (DfT) to deliver a programme of sustainable transport measures. In total Wirral will receive funding of £2.027 million of capital monies over three years, with a further £1.149 million of supporting revenue funding over the same period. The monies will be used for a variety of schemes aimed at improving the walking and cycling links and the Highways network, mainly, in East Wirral. A separate report on this Agenda contains further detail and request Cabinet approval for these schemes.

2.6 Actual Expenditure to Date – is the programme being delivered to plan?

2.6.1 The actual Capital expenditure at Period 5 is £12m, which represents 16.1% of the revised capital budget, with 42% of the financial year having elapsed.

| | Spend to date | | |
|----------------------------------|-----------------|------|--|
| | £,000's Per cer | | |
| | | | |
| Adult Social Care | 0 | 0.0 | |
| Children's & Young People | 5,689 | 20.3 | |
| Finance | 20 | 0.6 | |
| Law, HR & Asset Management | 948 | 9.8 | |
| Regeneration, Housing & Planning | 3,027 | 18.2 | |
| Technical Services | 2,341 | 16.9 | |
| Grand Total Expenditure | 12,025 16. | | |

Table 2: Spend to date April to August (5/12 = 42%)

2.7 The Period 5 figures include an additional £4 million of expenditure incurred during the month. This comprises an additional £2 million of expenditure within CYP and a further £1 million each incurred on RHP and Technical Services schemes. The level of expenditure however continues to be less than anticipated with only 16% of the programme expended after 5 months. An element of this can be explained by the time lag between work being completed and invoices then being raised by contractors and then paid by the authority. However there is likely to be a substantial underspend within the 2012/13 capital programme. Future delivery programmes will be subject to a detailed review, so that 2012-13 forecasts are more robust in delivery and timescales.

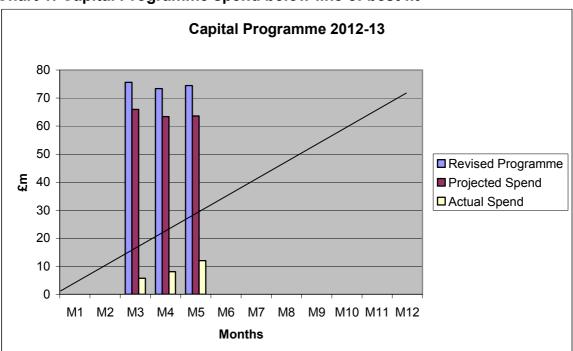


Chart 1: Capital Programme spend below line of best fit

- 2.8 There is a financial risk regarding costs and delays with the Pensby/Stanley School build within the Children and Young People's capital programme. Regular meetings are taking place with the contractor to discuss the financial issues. A future report to Cabinet will provide further detail regarding any financial implications once these are quantified.
- 2.9 Unless spend performance improves the likely outturn would be in the region of £63.6m, not the £74.5m planned. Table 3 sets out the variations; these are derived from returns submitted from Departments. A revision to the planned programme will be considered as part of a future monitor.

| | Revised | Projected | Variation |
|---|---------|-----------|-----------|
| | Budget | Outturn | |
| | | | |
| Adult Social Care | 2,750 | 2,125 | -625 |
| Children's & Young People | 27,997 | 27,997 | 0 |
| Finance | 3,507 | 3,507 | 0 |
| Law, HR & Asst Management | 9,703 | 5,663 | -4,040 |
| Regeneration, Housing & Planning | 16,643 | 10,956 | -5,687 |
| Technical Services | 13,873 | 13,361 | -512 |
| | | | |
| Grand Total Expenditure | 74,473 | 63,609 | -10,864 |

2.10 Financing of the capital programme

2.10.1 Table 4 summarises the financing sources and changes made to Period 5 The major changes since the capital programme was approved in March are slippages of funding following closure of the 2011-12 programme, changes in grant funding as reported in previous Cabinet reports, and re-profiling of financing to 2012/13. The amendment to grant in period 4 reflects adjustments to reflect that grant from 2011/12 will fund part of the 2012/13 programme.

| Capital | Capital Changes B | | Budget changes | Revised | |
|----------------------------------|-------------------|-------------|----------------|-----------------|--|
| Programme | Strategy | approved by | To be approved | 2012-13 Capital | |
| Financing | | Cabinet | by Cabinet | Programme | |
| | | | | | |
| Supported Borrowing | | | | | |
| Grant – Education | 20,181 | 5,200 | 0 | 25,381 | |
| Grant – Transport Integrated | 1,155 | 5 | 0 | 1,160 | |
| Grant – Transport Local | 2,958 | 0 | 0 | 2,958 | |
| Grant – Local Sustainable | | | | | |
| Transport Fund | 0 | 0 | 676 | 676 | |
| Grants – Other | 5,349 | 5,038 | 0 | 10,387 | |
| Private Contributions | 0 | 0 | 0 | 0 | |
| Capital Receipts brought forward | 3,000 | 0 | 0 | 3,000 | |
| Revenue Contributions | 300 | 1,360 | 0 | 1,660 | |
| Unsupported Borrowing | 9,035 | 20,216 | 0 | 29,251 | |
| Total Financing | 41,978 | 31,819 | 676 | 74,473 | |

Table 4: Revised Capital Programme Financing 2012-13 £000's

2.10.2 Where there is a "cocktail" of funding to a scheme, the Council maximises the use of grant and other external resources before using its own receipts and borrowing. Capital receipts are used to minimise the impact on the revenue budget by being applied to schemes which would require a relatively significant minimum revenue provision to be made.

2.11 Projected Longer Term Capital Programme

2.11.1 The current forecast capital programme for 2012/13 to 2014-15 is shown in Table 5 below by year and means of financing. It should be noted that this has been updated since the completion of the 2012/13 to 2014-15 Capital Programme Report to Council to reflect the further slippage and approval of additional grant resources. The table below includes £676,000 per year in 2012/13 to 2014/15 relating to Local Sustainable Transport schemes. These are to be funded from a Department of Transport grant following a successful bid made by the Merseyside Transport Partnership. Inclusion of these schemes within the capital programme is subject to this Cabinet's approval.

| Capital Programme Financing | 2012/13 | 2013/14 | 2014/15 | |
|------------------------------|------------|----------|----------|---------|
| | R Estimate | Estimate | Estimate | Total |
| | | | | |
| Grant – Education | 25,381 | 0 | 0 | 25,381 |
| Grant – Transport Integrated | 1,160 | 1,155 | 1,155 | 3,470 |
| Grant – Transport Local | 2,958 | 2,864 | 2,699 | 8,521 |
| Grant – Local Sustainable | | | | |
| Transport Fund | 676 | 676 | 676 | 2,028 |
| Grants – Other | 10,387 | 4,844 | 2,165 | 17,396 |
| Private Contributions | | | | |
| Capital Receipts brought | 3,000 | 3,000 | 3,000 | 9,000 |
| forward | | | | |
| Revenue Contributions | 1,660 | 300 | 0 | 1,960 |
| Unsupported Borrowing | 29,251 | 16,110 | 3,405 | 48,766 |
| | | | | |
| Total Financing | 74,473 | 28,273 | 12,424 | 114,494 |

2.11.2 The Capital Strategy needs to be made more affordable by delivering the planned capital receipts and reducing the element of unsupported borrowing and the associated ongoing revenue costs.

2.12 Supported and unsupported borrowing and the revenue consequences of Unsupported Borrowing

2.12.1 The cost of £1m of Prudential Borrowing would result in additional revenue financing costs of £100,000 per annum. As part of the Capital Strategy 2012-13 to 2014/15 the Council has included an element of prudential borrowing. At Period 5, there is a sum of £48.8m of new unsupported borrowing included over the next three years, which will result in approximately £4.9m of additional revenue costs detailed at Table 6, if there is no change in strategy.

| Table 6: Revised Unsuppo | orted Borr | owing For | recasts 8 | Revenu | e costs £000's |
|--------------------------|------------|-----------|-----------|---------|----------------|
| | 2012-13 | 2013/14 | 2014/15 | 2015-16 | Total |

| | 2012-13 | 2013/14 | 2014/13 | 2013-10 | TOLAT |
|--|----------|---------|---------|---------|--------|
| | Estimate | | | | |
| New Unsupported borrowing | 29,251 | 16,110 | 3,405 | | 48,766 |
| | | | | | |
| Cumulative Revenue repayment costs over 25 years | | 2,925 | 1,611 | 341 | 4,877 |

2.12.2 Given the predicted revenue overspend previously reported, it is important to reduce the revenue costs of capital. A pause of two months in the start to new unsupported capital schemes was agreed by Cabinet on September 6.

2.13 Capital Receipts Position

2.13.1 The current capital programme is reliant on the Council generating a limited amount of capital receipts to finance the capital programme. Table 7 below, summarises the current allocated and projected capital receipted position across 2012-13 to 2014/15. The schedule of supporting sites that are to be sold is to be worked up for a future report.

Table 7: Projected capital receipts position – funding requirement £000's

| | 2012-13 | 2013/14 | 2014/15 | Total |
|--------------------|---------|---------|---------|-------|
| Funding assumption | 3,000 | 3,000 | 3,000 | 9,000 |

- 2.13.2 These receipts are being reviewed in future periods, along with other strategic site availability, to maximise the offset of unsupported borrowing, and so reduce future revenue growth.
- 2.13.3 There is a high level of risk in these projections as they are subject to changes in legislation, property and land values, the actions of potential buyers and being granted planning permission on sites.

FREEZE PROCESS AND OUTCOMES

- 2.14 The Freeze process has developed since it was agreed on September 6th. The list of items that were agreed to be 'passported through' is on the Council's int**ra**net; it will shortly appear on the Council's int**er**net. One of the reasons for this approach is that the list will most likely be updated, and all parties should have instant access to the latest guidance. All other items are frozen, with the 'escape valve' of a weekly appeal as an exception.
- 2.15 The process for agreeing exceptions has developed, and follows the following path:
 - 1. Service officers submit 'exception' requests by a Monday, that are collated, and presented to Executive Team, with recommendations, for that Thursday. Some of the items require further information, and re-submission.

- 2. The revised officer recommendations are presented to the Leader on Friday see Appendix 2 - for his consideration on Monday. That review is available to officers on Tuesday.
- 3. Officers implement the proposals.
- 4. The proposals are included in the next available Revenue (or Capital) monitor, with a recommendation to agree the **rejected** items.
- 5. This is so that the budget attached to those rejected items can be 'captured' to reduce the projected cost of unsupported borrowing.
- 2.16 The whole point of the exercise is to reduce the projected overspend, which by Section 28 of the Local Government Act 2003, is the duty of the Council, that is, all its Members. The outcome of the recommendations for rejection, for the first two weeks of the exercise are set out below (and in Appendix 2). The savings of £326,100 and the impact on revenue financing would feed into next year's forecasts:

| | Capital £ | Revenue 2013-14 |
|--------------|-----------|-----------------|
| Week 1 | 76,500 | 7,650 |
| Week 2 | 249,600 | 24,960 |
| Total saving | 326,100 | 32,610 |

3.0 RELEVANT RISKS

3.1 The possible failure to deliver the Capital Programme will be mitigated by the monthly review by a senior group of officers, charged with improving performance. They will also be able to improve the affordability of the programme.

4.0 OTHER OPTIONS CONSIDERED

4.1 None.

5.0 CONSULTATION

5.1 No consultation has been carried out in relation to this report.

6.0 IMPLICATIONS FOR VOLUNTARY, COMMUNITY AND FAITH GROUPS

6.1 As yet, here are no implications for voluntary, community or faith groups.

7.0 **RESOURCE IMPLICATIONS**

- 7.1 The whole report is about significant resource implications.
- 8.0 LEGAL IMPLICATIONS
- **8.1** There are no legal implications.

9.0 EQUALITIES IMPLICATIONS

9.1 An Equality impact assessment is attached at Appendix 3 to this report. This covers issues relating to the Sustainable Transport scheme proposals. The remainder of this report provides monitoring information relating to previously approved capital schemes. The impact of delays to the programme will be considered in a future report.

10.0 CARBON REDUCTION IMPLICATIONS

10.1 None.

11.0 PLANNING AND COMMUNITY SAFETY IMPLICATIONS

11.1 None.

12.0 RECOMMENDATIONS

12.1 That Cabinet is asked to:

- a) Agree the Period 4 net decrease of £1.789 million to the latest 2012-13 Capital Programme (Appendix 1),
- b) Agree the revised Capital Programme of £74.473m;
- c) Note the spend to date at month 5 of £12m, which represents 16.1% of the revised capital budget, with 42% of the financial year having elapsed;
- d) Note the £48.8m of new unsupported borrowing included over the next three years, which will result in approximately a £4.9m additional revenue costs;
- e) Note the work to detail the schedule of sites to validate the estimate of capital receipts.
- f) Note that a future report will include proposals to cease or reduce schemes arising from a review of the current capital programme
- 12.2 Cabinet is also asked to agree
 - a) the rejected freeze items set out in Appendix 2 in the columns 'rejected' totalling £1,449,600 as evidenced in paragraph 2.16.

13.0 REASONS FOR RECOMMENDATIONS

13.1 Regular monitoring and reporting of the capital programme will enable decisions to be taken quicker which may produce revenue benefits and will improve financial control of the programme.

REPORT AUTHOR: PETER MOLYNEUX Chief Accountant telephone: 0151 666 3389 email: petemolyneux@wirral.gov.uk

APPENDIX: Appendix 1 Capital Monitor Period 4 Appendix 2 Freeze outcomes weeks 1 and 2

REFERENCE MATERIAL

SUBJECT HISTORY

| Council Meeting | Date |
|--|------|
| Capital monitoring reports have previously been | |
| submitted as part of the Performance & Financial | |
| Review presented to Cabinet on a quarterly basis and | |
| from September 2012 are being submitted monthly | |

WIRRAL COUNCIL

CABINET

18 OCTOBER 2012

| SUBJECT | CAPITAL MONITORING 2012/13– PERIOD 4 (JULY) |
|-----------------------|--|
| WARD/S AFFECTED | ALL |
| REPORT OF | INTERIM DIRECTOR OF FINANCE |
| RESPONSIBLE PORTFOLIO | COUNCILLOR PHIL DAVIES |
| HOLDER | |
| KEY DECISION | YES |

1. EXECUTIVE SUMMARY

- 1.2 This purpose of this report is to inform Members of the current position regarding the Council's 2012-13 to 2014-15 capital programme taking into account the latest monitoring information on the progress of the schemes, any budget increases/decreases and the reprofiling of budgets between 2012-13 and future years. The report reflects:
 - The re-profiled 2012-13 capital programme budget;
 - The expenditure to date, which continues to be less than it should be;
 - The projected outturn figures for 2012-13, which suggest increased slippage to £10m; and
 - The current funding of the programme and its future affordability, which in the light of the Revenue monitor requires review.

2. BACKGROUND AND KEY ISSUES

- 2.1 To improve transparency and the completeness of information the capital programme monitor will be produced each month of the financial year. This will enable decisions to be taken quickly to lessen delays which cause slippage. A capital programme outturn report will be produced in June 2013.
- 2.2 The 'Capital Strategy 2012-13 to 2014-15' report was approved by Council March 1st 2012. This included indicative allocations of capital grants for 2012-13 to 2014-15.
- 2.3 The Council's capital programme will be subject to monthly review by a senior group of officers. Under a banner of the Capital Programme Group, each project will be scrutinised as follows:
 - Project approvals for financing, delivering corporate outcomes and delivery timetable;
 - Financial appraisals for funding and ongoing revenue costs
 - Spend profiles against delivery timetable;
 - End of project reviews;
 - Delivery of Asset Management Plans and overall strategy.

2.4 Original and latest proposed capital programme for 2012-13

Page 8

2.4.1 The capital budget for 2012-13 is subject to change. The period 3 monitor detailed slippage of £34 million carried forward from 2011/12 plus an additional overall in year reduction of £400,000 reflecting changes to slippage and revised programme approvals. Table 1 summarises the overall movement, between that already approved, and changes to Period 4 that require approval – there was a reduction of just under £1.8 million.

| | Capital Strategy | Changes Approved by Cabinet | Budget changes to be approved By Cabinet | Revised 2012-13 Capital Programme |
|----------------------------------|---------------------|--------------------------------------|--|---|
| Adult Social Care | 2,750 | 2,015 | -2.015 | 2,750 |
| Children's & Young People | 21,481 | 6,516 | 0 | 27,997 |
| Finance | 0 | 3,507 | 0 | 3,507 |
| Law, HR & Asst Management | 4,000 | 5,703 | 0 | 9,703 |
| Regeneration, Housing & Planning | 6,079 | 10,564 | 0 | 16,643 |
| Technical Services | 7,668 | 5,303 | 226 | 13,197 |
| | | | | |
| Grand Total Expenditure | 41,978 | 33,608 | -1,789 | 73,797 |

Table 1: Revised Capital Programme 2012-13 Period 4 (July) £000's

- 2.5 A summary of the significant changes to be approved by Cabinet for Period 4 are provided below:
 - Adult Social Services This is an amendment to the slippage report, (Cabinet 21/6/12). The slippage carried forward from 2011/12 is to fund the 2012/13 capital strategy approved amount. This meant less slippage was required than had been identified.
 - Technical Services -. Changes to the Technical Services capital programme in period 4 included, a £75,000 contribution from Asda towards improved signage around their new Birkenhead development and £151,000 towards junction improvements at Greasby Road funded from existing revenue reserves.

2.6 Actual Expenditure to Date – is the programme being delivered to plan?

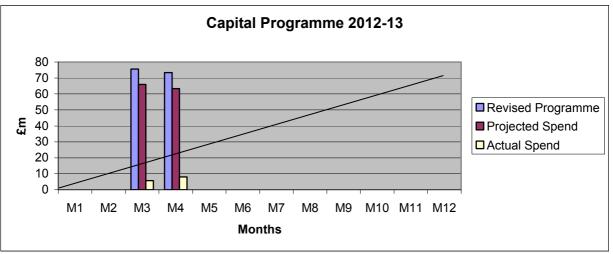
2.6.1 The actual Capital expenditure at Period 4 is £8.1m, which represents 10.9% of the revised capital budget, with 33% of the financial year having elapsed.

| Table 2. Spend to date April to July 33 // | | | | | |
|--|---------------|----------|--|--|--|
| | Spend to date | | | | |
| | £,000's | Per cent | | | |
| | | | | | |
| Adult Social Care | 0 | 0.0 | | | |
| Children's & Young People | 3,572 | 12.8 | | | |
| Finance | 9 | 0.3 | | | |
| Law, HR & Asst Management | 948 | 9.8 | | | |
| Regeneration, Housing & Planning | 2,212 | 13.3 | | | |
| Technical Services | 1,324 | 10.0 | | | |
| | | | | | |
| Grand Total Expenditure | 8,065 | 10.9 | | | |

Table 2: Spend to date April to July 33%

2.7 The level of expenditure is less than anticipated. Future delivery programmes will be subject to a detailed review, so that 2012-13 forecasts are more robust in delivery and timescales.

Chart 1: Capital Programme spend below line of best fit



- 2.8 There is a financial risk regarding costs and delays with the Pensby/Stanley School build within the Children and Young People's capital programme. Regular meetings are taking place with the contractor to discuss the financial issues. A future report to Cabinet will provide further detail regarding any financial implications once these are quantified.
- 2.9 Unless spend performance improves the likely outturn would be in the region of £60.4m, not the £73.4m planned. Table 3 sets out the variations; these are derived from returns submitted from Departments. A revision to the planned programme will be considered as part of a future monitor.

| | Revised | Projected | Variation |
|----------------------------------|---------|-----------|-----------|
| | Budget | Outturn | |
| | | | |
| Adult Social Care | 2,750 | 2,125 | -625 |
| Children's & Young People | 27,997 | 27,997 | 0 |
| Finance | 3,507 | 3,507 | 0 |
| Law, HR & Asst Management | 9,703 | 5,663 | -4,040 |
| Regeneration, Housing & Planning | 16,643 | 10,956 | -5,687 |
| Technical Services | 13,197 | 13,134 | -63 |
| | | | |
| Grand Total Expenditure | 73,797 | 63,382 | -10,415 |

Table 3: Projected Outturn compared to Revised Budget £000's

2.10 Financing of the capital programme

2.10.1 Table 4 summarises the financing sources and changes made to Period 4 The major changes since the capital programme was approved in March are slippages of funding following closure of the 2011-12 programme, changes in grant funding as reported in previous Cabinet reports, and re-profiling of financing to 2012/13. The amendment to grant in period 4 reflects adjustments to reflect that grant from 2011/12 will fund part of the 2012/13 programme.

| Capital | Capital | Changes | Budget changes | Revised |
|----------------------------------|----------|-------------|----------------|-----------------|
| Programme | Strategy | approved by | To be approved | 2012-13 Capital |
| Financing | | Cabinet | by Cabinet | Programme |
| Supported Borrowing | | | | |
| Grant - Education | 20,181 | 5,200 | 0 | 25,381 |
| Grant – Transport Integrated | 1,155 | 5 | 0 | 1,160 |
| Grant – Transport Local | 2,958 | 0 | 0 | 2,958 |
| Grants - Other | 5,349 | 7,053 | -2,015 | 10,387 |
| Private Contributions | 0 | 0 | 0 | 0 |
| Capital Receipts brought forward | 3,000 | 0 | 0 | 3,000 |
| Revenue Contributions | 300 | 1,134 | 226 | 1,660 |
| Unsupported Borrowing | 9,035 | 20,216 | 0 | 29,251 |
| Total Financing | 41,978 | 33,608 | -1,789 | 73,797 |

Table 4: Revised Capital Programme Financing 2012-13 £000's

2.10.2 Where there is a "cocktail" of funding to a scheme, the Council maximises the use of grant and other external resources before using its own receipts and borrowing. Capital receipts are used to minimise the impact on the revenue budget by being applied to schemes which would require a relatively significant minimum revenue provision to be made.

2.11 Projected Longer Term Capital Programme

2.11.1 The current forecast capital programme for 2012/13 to 2014-15 is shown in Table 5 below by year and means of financing. It should be noted that this has been updated since the completion of the 2012/13 to 2014-15 Capital Programme Report to Council to reflect the further slippage and approval of additional grant resources.

| Capital Programme Financing | 2012/13 | 2013/14 | 2014/15 | |
|------------------------------|------------|----------|----------|---------|
| | R Estimate | Estimate | Estimate | Total |
| | | | | |
| Grant - Education | 25,381 | 0 | 0 | 25,381 |
| Grant – Transport Integrated | 1,160 | 1,155 | 1,155 | 3,470 |
| Grant – Transport Local | 2,958 | 2,864 | 2,699 | 8,521 |
| Grants - Other | 10,387 | 4,844 | 2,165 | 17,396 |
| Private Contributions | | | | |
| Capital Receipts brought | 3,000 | 3,000 | 3,000 | 9,000 |
| forward | | | | |
| Revenue Contributions | 1,660 | 300 | 0 | 1,960 |
| Unsupported Borrowing | 29,251 | 16,110 | 3,405 | 48,766 |
| | | | | |
| Total Financing | 73,797 | 28,273 | 12,424 | 114,494 |

Table 5: Capital Programme Financing 2012-13 to 2014-15 £000's

2.11.2 The Capital Strategy needs to be made more affordable by delivering the planned capital receipts and reducing the element of unsupported borrowing and the associated ongoing revenue costs.

2.12 Supported and unsupported borrowing and the revenue consequences of Unsupported Borrowing

2.12.1 The cost of £1m of Prudential Borrowing would result in additional revenue financing costs of £100,000 per annum. As part of the Capital Strategy 2012-13 to 2014/15 the Council has included an element of prudential borrowing. At Period 3, there was a sum of £48.8m of new unsupported borrowing included over the next three years, which will result in

approximately £3.5m of additional revenue costs detailed at Table 6, if there is no change in strategy.

| | 2012-13 | 2013/14 | 2014/15 | 2015-16 | Total |
|--|----------|---------|---------|---------|--------|
| | Estimate | | | | |
| New Unsupported borrowing | 29,251 | 16,110 | 3,405 | | 48,766 |
| Cumulative Revenue repayment costs over 25 years | | 2,925 | 1,611 | 341 | 4,877 |

Table 6: Revised Unsupported Borrowing Forecasts & Revenue costs £000's

2.12.2 Given the predicted revenue overspend previously reported, it is important to reduce the revenue costs of capital. A pause of two months in the start to new unsupported capital schemes is recommended, until there is a clear view on revenue.

2.13 Capital Receipts Position

2.13.1 The current capital programme is reliant on the Council generating a limited amount of capital receipts to finance the capital programme. Table 7 below, summarises the current allocated and projected capital receipted position across 2012-13 to 2014/15. The schedule of supporting sites that are to be sold is to be worked up for the next report.

Table 7: Projected capital receipts position – funding requirement £000's

| | 2012-13 | 2013/14 | 2014/15 | Total |
|--------------------|---------|---------|---------|-------|
| Funding assumption | 3,000 | 3,000 | 3,000 | 9,000 |

- 2.13.2 These receipts are being reviewed in future periods, along with other strategic site availability, to maximise the offset of unsupported borrowing, and so reduce future revenue growth.
- 2.13.3 There is a high level of risk in these projections as they are subject to changes in legislation, property and land values, the actions of potential buyers and being granted planning permission on sites.

3.0 RELEVANT RISKS

3.1 The possible failure to deliver the Capital Programme will be mitigated by the monthly review by a senior group of officers, charged with improving performance. They will also be able to improve the affordability of the programme.

4.0 OTHER OPTIONS CONSIDERED

- 4.1 None.
- 5.0 CONSULTATION
- 5.1 No consultation has been carried out in relation to this report.

6.0 IMPLICATIONS FOR VOLUNTARY, COMMUNITY AND FAITH GROUPS

6.1 As yet, here are no implications for voluntary, community or faith groups.

7.0 **RESOURCE IMPLICATIONS**

7.1 The whole report is about significant resource implications.

8.0 LEGAL IMPLICATIONS

8.1 There are no legal implications.

9.0 EQUALITIES IMPLICATIONS

9.1 The impact of delays will be considered in the next report.

10.0 CARBON REDUCTION IMPLICATIONS

10.1 None.

11.0 PLANNING AND COMMUNITY SAFETY IMPLICATIONS

11.1 None.

12.0 RECOMMENDATIONS

- 12.1 That Cabinet:
 - g) Agree the Period 4 net decrease of £1.789 million to the latest 2012-13 Capital Programme, to produce a revised Capital Programme of £73.797m;
 - h) Note the spend to date of £8.1m, which represents 10.9% of the revised capital budget, with 33% of the financial year having elapsed;
 - i) Note the £48.8m of new unsupported borrowing included over the next three years, which will result in approximately a £4.9m additional revenue costs;
 - j) Note the work to detail the schedule of sites to validate the estimate of capital receipts.
 - k) Note that a future report will include proposals to cease or reduce schemes arising from a review of the current capital programme

13.0 REASONS FOR RECOMMENDATIONS

13.1 Regular monitoring and reporting of the capital programme will enable decisions to be taken quicker which may produce revenue benefits and will improve financial control of the programme.

REPORT AUTHOR: PETER MOLYNEUX Chief Accountant telephone: 0151 666 3389 email: petemolyneux@wirral.gov.uk

APPENDIX:

REFERENCE MATERIAL

SUBJECT HISTORY

| Council Meeting | Date |
|-----------------|------|
| | |

| Apper | dix 2 | | Canital Freez | e Executive | Team - Decisio | ne | | | |
|-------|-------|--|----------------|---------------|--|-------------|--|---|--|
| Dept | Ref | Project Title | Requested £ | Agreed £ | Delay - further information required £ | Reject £ | Annual cost of unsupported borrowing for agreed schemes | Reason for decision | Date cons derec by Exect tive Team |
| | | | VA. | look 1 - Sont | ember 20, 2012 | 2 | | | |
| LHR | 1 | CCTV / UTC Project | 528,000 | | 528,000 | - | | Further info required on existing line rental costs, their contract status and other uses. | 20/09 12 |
| LHR | 2 | Moreton Library and One Stop Shop Remodelling **NEW SCHEME** | 300,000 | | 300,000 | | | Delay until December budget decision on 2013-14, which might change plans. Note - not in 2012-13 programme! | 20/09 12 |
| | 3 | Rock Ferry Centre Re-modelling | 630,000 | | 630,000 | | | Delay - Dec budget decision might change plans | 20/09 12 |
| RHP | 4 | Cosy Homes Heating | 135,000 | 135,000 | | | 13,500 | Agreed - but require report on scheme criteria and other LA comparisons. Decision, committed | 20/09 12 |
| RHP | 5 | Housing Renewal (net of commitment) | 327,000 | 327,000 | | | 32,700 | Agreed - require clarity on the three separate schemes and their funding sources; suggests supported funding for one stream. Decision, committed | 20/09 12 |
| RHP | 6 | Property standards of private dwellings (Empty Property Grant) | 94,954 | | 94,954 | | | Delay require report on payback and other LA comparisons | 20/09/ 12 |
| RHP | 7 | Private Sector Housing, Wirral Healthy Homes Repairs & Assistance | 89,357 | | 89,357 | | | Delay - review criteria - if it is a loan, should it be a debtor rather than a cost? | 20/09 12 |
| RHP | 8 | Birkenhead Park Restoration - tennis works | 97,000 | | 97,000 | | | Delay further info - source of match funding - how much | 20/09 12 |
| RHP | 9 | Hoylake Station | 1,200,000 | | 1,200,000 | | | Delay – further information required on cost/benefits | 20/09 12 |

| RHP | 10 | New Brighton - up to | 1,200,000 | 1,200,000 | | | | Remove Health & Safety | 20/09/ |
|-----|----|-----------------------------------|-----------|-----------|-----------|--------|--------|--------------------------------|--------|
| | | | | | | | | hazards (Planning boxes) and | 12 |
| | | | | | | | | make good, whilst minimising | |
| | | | | | | | | cost to H&S works. | |
| TEC | 11 | Landican Cemetery Landscape works | 84,000 | | 84,000 | | | Delay - further report on loss | 20/09/ |
| | | | | | | | | of income | 12 |
| TEC | 12 | Tennis Courts and other parks | 76,500 | | | 76,500 | | Ignore, in Revenue | 20/09/ |
| | | infrastructure - general repairs | | | | | | submission | 12 |
| TEC | 13 | Parks Modernisation Programme | 2,317,000 | | 2,317,000 | | | Delay - require phasing | 20/09/ |
| | | | | | | | | proposals and funding | 12 |
| | | | | | | | | source. | |
| | | Total | 7,078,811 | 1,662,000 | 5,340,311 | 76,500 | 46,200 | | |
| | | Percentage | 100.0 | 23.5 | 75.4 | 1.1 | | | |

| Pac | | Week 2 New applications for co | | | Feam Septemb | oer 27, 2012 | | | Date for consi derati on |
|-----------|----|---|-----------|-----------|--------------|--------------|---|--|--------------------------------------|
| | 14 | Highway Asset Mgt: Element 1 Transport Asset Management Grant Funding | 84,400 | 84,400 | | | 0 | Grant funded | 27/09/ 12 |
| சா TEC | 15 | Bridges Capital Programme – Multiple Projects | 249,600 | | | 249,600 | 0 | Uncommitted sum to be slipped to next year; remainder of £2.063m budget committed | 27/09/ 12 |
| TEC | 16 | Coast Protection - aids to navigation | 289,000 | | 289,000 | | | Withdrawn by Chief Officer | 27/09/ 12 |
| TEC | 17 | Highway Structural Maintenance Programme 2012/13. – Multiple Schemes | 3,885,000 | 3,885,000 | | | | All of it is already committed. | 27/09/ 12 |
| TEC | 18 | LTP funded Capital Programme | 200,000 | 200,000 | | | 0 | Only if LTP funded | 27/09/ 12 |
| CYP | 19 | Leasowe Adventure Playground - purchase equipment to enable inclusive and accessable play | 4,600 | 4,600 | | | 0 | Capital Grant | 27/09/ 12 |
| | | TOTALS | 4,712,600 | 4,174,000 | 289,000 | 249,600 | 0 | | |
| | | Percentage | 100.0 | 88.6 | 6.1 | 5.3 | | | |





Equality Impact Assessment Toolkit (from May 2012)

Section 1: Your details: Peter Molyneux

EIA lead Officer: Peter Molyneux

Email address: petemolyneux@wirral.gov.uk

Head of Section: Tom Sault

Chief Officer: Peter Timmins

Department: Finance

Date: 9 October 2012

Section 2: What Council proposal is being assessed? Capital Monitoring (including freeze proposals)

| Section 2b: | Will this EIA be submitted to a Cabinet or Overview & Scrutiny Committee? |
|-------------|--|
| Yes | If 'yes' please state which meeting and what date Cabinet 18 October 2012 |
| | Please add hyperlink to where your EIA is/will be published on the |

Council's website <u>http://www.wirral.gov.uk/my-services/community-and-living/equality-diversity-cohesion/equality-impact-assessments/eias-2010/finance</u>

Section 3: Does the proposal have the potential to affect..... (please tick relevant boxes)

- ✓ Services
- ✓ The workforce
- ✓ Communities
- ✓ **Other** (please state eg: Partners, Private Sector, Voluntary & Community Sector)

If you have ticked one or more of above, please go to section 4.

□ None (please stop here and email this form to your Chief Officer who needs to email it to equalitywatch@wirral.gov.uk for publishing)

Section 4: Does the proposal have the potential to maintain or enhance the way the Council (please tick relevant boxes) □ Eliminates unlawful discrimination, harassment and victimisation □ Advances equality of opportunity ✓ Fosters good relations between groups of people If you have ticked one or more of above, please go to section 5. □ No (please stop here and email this form to your Chief Officer who needs to equalitywatch@wirral.gov.uk for publishing)

Section 5: Could the proposal have a positive or negative impact on any of the protected groups (race, gender, disability, gender reassignment, age, pregnancy and maternity, religion and belief, sexual orientation, marriage and civil partnership)?

You may also want to consider socio-economic status of individuals. Please list in the table below and include actions required to mitigate any potential negative impact.

| Which group(s) of people could be affected | Potential positive or negative impact | Action required to mitigate any potential negative impact | Lead person | Timescale | Resource implications |
|---|--|--|------------------|-----------|---|
| All groups Page 18 | Budgetary overspends will result in requirement to reduce expenditure in year with consequences on communities and staff. Rational decision making to tackle issues will enhance good relations and minimise negative impacts | Budgetary control including regular monitoring, freeze procedures and budgetary reviews will assist in limiting impact | Peter Timmins | On Going | Budgetary overspends would require funding from resources |
| All groups | Reduction in expenditure from freeze proposals could impact on services delivered to communities | Freeze process includes exemptions for critical service areas. Process allows for business case to be submitted to exempt expenditure from freeze | Peter Timmins | On Going | Freeze proposals will assist enabling control of expenditure |
| | | | | | |

Section 5a: Where and how will the above actions be monitored?

Monthly monitoring report to Cabinet. This will include recommendations for approval of spending freeze decisions

Section 5b: If you think there is no negative impact, what is your reasoning behind this?

Section 6: What research / data / information have you used in support of this process?

Budgetary forecast information

Section 7: Are you intending to carry out any consultation with regard to this Council proposal?

Yes / No - (please delete as appropriate) No

If 'yes' please continue to section 8.

If 'no' please state your reason(s) why: Urgent decisions required to tackle budgetary position. Freeze proposals undergo review process and involve officers and members

(please stop here and email this form to your Chief Officer who needs to email it to <u>equalitywatch@wirral.gov.uk</u> for publishing)

Section 8: How will consultation take place and by when?

Before you complete your consultation, please email your preliminary EIA to <u>equalitywatch@wirral.gov.uk</u> via your Chief Officer in order for the Council to ensure it is meeting it's legal requirements. The EIA will be published with a note saying we are awaiting outcomes from a consultation exercise.

Once you have completed your consultation, please review your actions in section 5. Then email this form to your Chief Officer who needs to email it to <u>equalitywatch@wirral.gov.uk</u> for re-publishing.

Section 9: Have you remembered to:

- a) Add appropriate departmental hyperlink to where your EIA is/will be published (section 2b)
- b) Include any potential positive impacts as well as negative impacts? (section 5)
- c) Send this EIA to <u>equalitywatch@wirral.gov.uk</u> via your Chief Officer?
- d) Review section 5 once consultation has taken place and sent your completed EIA to <u>equalitywatch@wirral.gov.uk</u> via your Chief Officer for re-publishing?